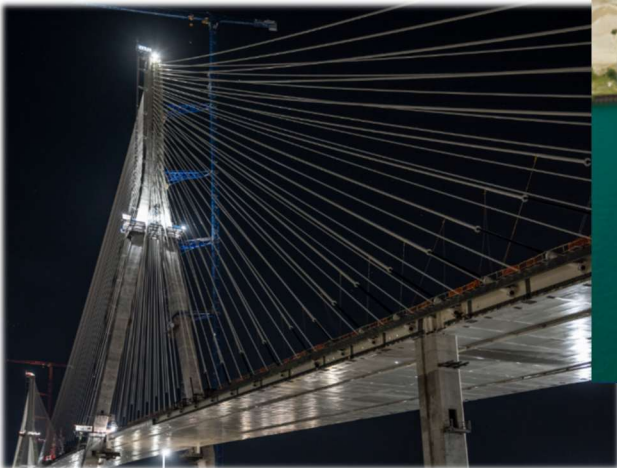


**Windsor-Detroit Bridge Authority  
Quarterly Financial Report for the Period Ended  
December 31, 2024  
Unaudited**



## MANDATE

Windsor-Detroit Bridge Authority (WDBA) was established on October 9, 2012, by Letters Patent pursuant to the *International Bridges and Tunnels Act* (under Order in Council P.C. 2012-1350). It is a Schedule III, Part I non-agent parent Crown corporation under Part X of the *Financial Administration Act* (FAA). Its mandate is based on its Letters Patent, Supplementary Letters Patent and the Crossing Agreement. Consistent with that mandate WDBA is to design, build, and maintain all required infrastructure and assets, set and collect tolls and operate the facility, all to maximize the safe and efficient throughput of people and goods over the Canada-US border between Windsor, Ontario, and Detroit, Michigan.

## OVERVIEW OF THE GORDIE HOWE INTERNATIONAL BRIDGE PROJECT

The Windsor-Detroit trade corridor is the busiest border crossing between the U.S. and Canada. The Gordie Howe International Bridge project (the project) will address current constraints with existing crossing capacity and will accommodate future trade and travel demand to provide the needed capacity as well as system redundancy in the Windsor-Detroit Region, and flexibility to stream traffic to improve border processing. The project has four major components:

- Bridge – a six-lane cable-stayed bridge with a span of 853 metres across the Detroit River.
- Canadian Port of Entry (POE) – a 53-hectare site that will house passenger, commercial and animal inspection, customs and border processing, tolling, and maintenance facilities.
- U.S. POE – a 68-hectare site of similar scale to the Canadian Port of Entry, but without toll collection facilities.
- Michigan Interchange with Interstate 75 (I-75) – consists of the primary connecting overpasses and ramps to and from the U.S. Port of Entry and associated local road improvements.

The project is being delivered through a public-private partnership (P3), using the design, build, finance, operate and maintain (DBFOM) model. On September 28, 2018, WDBA entered into a Public-Private Partnership with Bridging North America (BNA). BNA is a consortium consisting of:

- ACS Infrastructure Canada Inc., which is the Canadian subsidiary of ACS Group
- Fluor Canada Ltd., a subsidiary of Fluor Corporation, and
- Aecon Group Inc.

In January 2024, WDBA announced amendments to the Project Agreement to include a new September 2025 construction completion date, new measures to ensure this date is achieved, and an updated overall contract value of \$6.4 billion. See Note 6 c) to the financial statements for further detail.



## OBJECTIVES, ACTIVITIES AND EXPECTED RESULTS

The following provides WDBA's strategic objectives, deliverables and expected results which reflect the stage of the project and provide achievable outcomes/results.

1. WDBA works with Bridging North America to achieve successful implementation of the Gordie Howe International Bridge project.
  - WDBA delivers the project through a proactive and comprehensive capital delivery approach as an informed and collaborative partner.
  - WDBA plans and prepares for the operations phase of the project to facilitate the efficient and effective movement of people and goods through the border crossing and supporting road systems.
  
2. WDBA has positive and transparent relationships with its shareholder, Michigan as co-owner and stakeholders.
  - WDBA continues to build upon its strong reputation as a reliable and trusted community member continuously earning their respect.
  - WDBA also maintains regular engagement with the Government of Canada.
  - WDBA is implementing a customer-centric approach to doing business that responds to bridge users' needs and expectations resulting in exceptional experiences.
  
3. WDBA is a high-performing Crown corporation.
  - WDBA endeavors to instill a culture of excellence, a passion to serve and good stewardship and integrity.
  - WDBA will aspire to be a leader in sustainability and apply a critical lens in this regard across all segments of the organization.
  - WDBA will prioritize being an organization that positions its employees to succeed as it plans for its transition to operations.



# FINANCIAL ANALYSIS

## SUMMARY

At the end of the third quarter of 2024-25, net results of operations at WDBA reflect a surplus of \$995.4 million (2023-24: \$796.4 million). The surplus is mostly due to the timing of appropriations and expenditures on capital assets.

Compared to the 2024 fiscal year-end results, WDBA’s net debt decreased to \$565.5 million, a change of \$675.9 million (2023-24: \$1,241.5 million). Non-financial assets increased by \$324.7 million to \$4,622.3 million (2023-24: \$4,297.6 million). The increase is mainly due to continuing BNA construction activities and the Project Agreement amendment.

## COMPARISON TO EXPECTED RESULTS

The following table summarizes actual expenses as compared to the full 12 months of the approved 2024-25 Corporate Plan:

(amounts in thousands)	(Twelve Months)	(Nine Months)	Percentage
	March 31, 2025 Corporate Plan	December 31, 2024 Actual	
Gordie Howe International Bridge Project	279,251	133,094	48%
Internal services	29,765	9,667	32%
<b>Total Expenses</b>	<b>309,016</b>	<b>142,761</b>	<b>46%</b>

WDBA monitors its expenditure throughout the year. Expenses across the organization, excluding depreciation, amount to approximately one-third of the full Corporate Plan amounts. Expensed project costs incurred to date amount to 48% of the full Corporate Plan budgeted amount. These variances are largely attributable to timing differences.

## STATEMENT OF OPERATIONS

### APPROPRIATIONS

WDBA received appropriations of \$651.0 million in the third quarter, compared to \$615.7 million in the prior year. Total appropriations for the year thus far are \$1,155.9 million, compared to \$1,068.9 million from the prior year up to this point.

The appropriations were used to fund BNA’s activities, the Project Agreement amendment, Michigan activities, design, and engineering costs, and WDBA operations.

### EXPENSES

#### COMPARED TO PRIOR YEAR

Compared to the prior year, expenses have decreased by \$135.0 million. The below table summarizes the year-over-year expense variances by type.



(thousands of dollars)

EXPENSES BY TYPE	Nine Months ended		
	December 31, 2024	December 31, 2023	Variance
I-75 Costs	95,730	232,755	-59%
Payroll and Benefits	16,761	15,493	8%
Other Project Costs	9,193	-	-
Amortization	6,271	9,327	-33%
Community Benefits	3,736	1,399	167%
Professional Services	3,113	6,646	-53%
Local Road Improvements	1,961	4,450	-56%
Michigan Land	1,610	1,162	39%
Office and Maintenance	996	863	15%
Insurance	889	1,857	-52%
Rent	791	795	-1%
Legal Services	635	2,350	-73%
Travel Expenses	394	364	8%
Other	326	204	60%
Property Taxes	237	177	34%
Repairs and Maintenance	104	104	0%
Transfers to International Authority	44	258	-83%
Foreign Exchange Loss	-	-	-
	<b>142,791</b>	<b>278,204</b>	<b>-49%</b>

There were other changes from the prior year, however none on their own made up a significant factor in the year-over-year variance. The expense by type table shown below details the costs compared to the same period from the prior year.

(thousands of dollars)

EXPENSES BY TYPE	Three Months ended		Nine Months ended	
	December 31, 2024	December 31, 2023	December 31, 2024	December 31, 2023
I-75 Costs	23,001	149,594	95,730	232,755
Payroll and Benefits	5,388	6,041	16,761	15,493
Other Project Costs	-	-	9,193	-
Amortization	2,077	3,112	6,271	9,327
Community Benefits	3,736	1,399	3,736	1,399
Professional Services	1,078	973	3,113	6,646
Local Road Improvements	(3,166)	3,570	1,961	4,450
Michigan Land	308	474	1,610	1,162
Office and Maintenance	341	328	996	863
Insurance	278	296	889	1,857
Rent	266	272	791	795
Legal Services	205	580	635	2,350
Travel Expenses	135	136	394	364
Other	86	94	326	204
Property Taxes	66	-	237	177
Repairs and Maintenance	35	35	104	104
Transfers to International Authority	-	-	44	258
Foreign Exchange Loss	102	-	-	-
	<b>33,936</b>	<b>166,904</b>	<b>142,791</b>	<b>278,204</b>



The largest cost increases from the prior year are related to Other Project Costs, Community Benefits and Payroll and Benefits. Other Project Costs are a result of the repayment of certain performance deductions to BNA. Community Benefits have increased as WDBA and BNA have continued to achieve on their mandates in the Project Agreement. Finally, Payroll and Benefits costs are higher because of increased headcount as the project activities intensified.

These cost increases were partially offset by decreases to the I-75 costs, Professional Services, Amortization, and Local Road Improvements. Costs related to the I-75 and Local Road Improvements have reduced as the work being done on those parts of the project are coming to their natural conclusion. Professional Services and Legal Services were both reduced because the support required to achieve the mid-project settlement was significantly reduced, as the agreement was signed late in the year. Amortization is reduced as a result of the adjusted timeline for the completion of the project, meaning a protracted amortization period.

## STATEMENT OF FINANCIAL POSITION

### COMPARED TO PRIOR YEAR

#### FINANCIAL ASSETS

Financial assets of \$184.0 million (March 31, 2024: \$142.1 million) consisted of \$182.0 million in cash (March 31, 2024: \$138.7 million), and \$1.9 million in accounts receivable and deposits (March 31, 2024: \$3.4 million).

At the end of the quarter, WDBA had a restricted cash balance of \$96.1 million in an escrow account (March 31, 2024: \$96.8 million). These funds are held in a US dollar escrow account to fund U.S. property acquisitions and other Michigan activities carried out by MDOT. WDBA is required to fund MDOT's Michigan activities at the beginning of each quarter through the escrow account.

Accounts receivable consist mainly of recoverable HST. WDBA expects to recover 100% of the HST on expenditures directly related to construction (including design, engineering, plaza fill, utility relocation, etc.), and approximately 70% of the HST for expenditures related to WDBA's operating expenses.

#### LIABILITIES

At quarter end, WDBA's liabilities were \$749.5 million (March 31, 2024: \$1,383.6 million). Liabilities consist mainly of BNA's 15% contribution to the project, accounts payable and accruals for WDBA's suppliers, and a liability for environmental remediation.

Accounts payable and accrued liabilities of \$77.6 million (March 31, 2024: \$287.2 million) consist primarily of amounts for BNA activities, Michigan Activities, and the Owner's Engineer.

#### NON-FINANCIAL ASSETS

WDBA held \$4,607.6 million of tangible capital assets at the end of the quarter, compared to \$4,296.4 million at the end of the prior year. These consist primarily of capitalized costs incurred



related to the Gordie Howe International Bridge project (Construction in Progress), leased property in Canada and Michigan, and the Perimeter Access Road (PAR).

Construction in Progress of \$4,260.0 million at the end of this quarter, (March 31, 2024: \$3,952.4 million) includes costs related to the building of the Bridge and the Canadian and U.S. POEs. Given that the project is in the construction phase, most of the capitalized costs are related to construction costs, BNA's start-up, design, and procurement, the Early Works, utility relocation, the Project Agreement amendment, professional services, and environmental remediation.

The table below provides a breakdown of the Construction in Progress:

**(thousands of dollars)**

	<b>December 31, 2024</b>	March 31, 2024
Bridge	<b>1,867,162</b>	1,726,876
US Port of Entry	<b>1,360,713</b>	1,261,604
Canadian Port of Entry	<b>1,032,139</b>	963,905
	<b>4,260,014</b>	3,952,385

Prepaid expenses of \$14.6 million (March 31, 2024: \$1.1 million) consists primarily of \$13.7 million of prepaid retainage (March 31, 2024: \$0). This is related to the aggregate holdback that was released to BNA as a part of the mid-project settlement agreement discussed in the Selected Notes below (note 6c).

The table below provides a breakdown on the Prepaid Expenses:

**(thousands of dollars)**

	<b>December 31, 2024</b>	March 31, 2024
Prepaid Retainage	<b>13,679</b>	-
Prepaid Insurance	<b>723</b>	610
Other	<b>250</b>	522
	<b>14,652</b>	1,132



## RISK ANALYSIS

WDBA's Enterprise Risk Management policy and procedure ensures a consistent and comprehensive approach to risk management that is integrated into planning, decision-making and operational processes. WDBA considers risk management to be a shared responsibility within the organization.

### **CORPORATE RISK**

WDBA's Board of Directors and its related committees are accountable for oversight. WDBA's Board of Directors approved WDBA's revised Risk Appetite Statements and Sensitivities in May 2023. All risks have been calibrated based on the new sensitivities and this supports risk reporting and Board oversight. WDBA has established Risk Appetite Statements, Sensitivities, Dimensions and registers for various aspects of the project and organization. These are divided into the following aspects: Project (design-build), Enterprise (corporate) and Operations.

WDBA continues to assess and plan mitigation measures related to readiness for operations following Substantial Completion, as well as identifying and assessing risks that may be encountered when the crossing is operational. As WDBA transitions from a project delivery organization to a facility owner/operator, significant restructuring will be required over the coming years. This poses risks related to staff retention and morale due to the uncertainty of future employment opportunities with WDBA.

### **PROJECT RISK**

WDBA regularly briefs the Assistant Deputy Ministers (ADM) Committee on project risks. WDBA is closely monitoring and assessing the project for potential changes that may impact the construction schedule/commissioning and contingency. These potential changes are assessed on an individual basis. WDBA is coordinating with the agencies and will be planning for handover and developing a communication strategy regarding changes particularly as construction continues to advance. Risks are also tracked for changes during operations which may arise from legislative requirements, or agency requests as they occupy the facilities.

### **FINANCIAL RISK**

WDBA anticipates there to be the potential to receive future claims arising from disputes in the normal course of operations and/or construction. Lessons Learned from the mid-project settlement, changes to the Project Agreement as a result of the settlement, and the new Integrated Commercial Management Team will help to mitigate this risk by proactively managing commercial matters and maintaining a consistent approach in decision making and documentation of commercial issues.





# WDBA QUARTERLY FINANCIAL STATEMENTS FOR THE THIRD QUARTER 2024-25

## STATEMENT OF MANAGEMENT RESPONSIBILITY

Management is responsible for the preparation and fair presentation of these quarterly financial statements in accordance with the Treasury Board of Canada's Directive on Accounting Standards: GC5200 Crown Corporations Quarterly Financial Reports, and for such internal controls as management determines is necessary to enable the preparation of quarterly financial statements that are free from material misstatement. Management is also responsible for ensuring that all other information in the quarterly financial report is consistent, where appropriate, with the quarterly financial statements.

Based on our knowledge, these unaudited quarterly financial statements present fairly, in all material respects, the financial position, results of operations and cash flows of the corporation, as at the date of and for the periods presented in the quarterly financial statements.



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Charl van Niekerk  
Chief Executive Officer



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Joël Hupé, JD MBA CPA, CMA  
Chief Financial & Administrative Officer

Windsor, Canada  
February 28, 2025



**Windsor-Detroit Bridge Authority**  
**Quarterly Statement of Financial Position**  
**As at December 31, 2024**  
**(thousands of dollars)**

(Unaudited)

	December 31, 2024	March 31, 2024
<b>FINANCIAL ASSETS</b>		
Cash	85,907	41,852
Restricted cash (Note 3)	96,064	96,807
Accounts receivable	1,937	3,405
Deposits	58	58
<b>Total Financial Assets</b>	<b>183,966</b>	142,122
<b>LIABILITIES</b>		
Accounts payable and accrued liabilities	77,579	287,181
Accrued employee benefits	2,643	2,740
Environmental liability (Note 4)	8,394	8,394
Holdback (Note 5)	5	414,068
Due to private partner (Note 6)	660,870	671,193
<b>Total Liabilities</b>	<b>749,491</b>	1,383,576
<b>Net Debt</b>	<b>565,525</b>	1,241,454
<b>NON-FINANCIAL ASSETS</b>		
Tangible capital assets (Note 7)	4,607,621	4,296,445
Prepaid expenses	14,652	1,132
<b>Total Non-Financial Assets</b>	<b>4,622,273</b>	4,297,577
<b>Accumulated Surplus</b>	<b>4,056,748</b>	3,056,123
Accumulated surplus is comprised of:		
Accumulated operating surplus	4,049,544	3,054,168
Accumulated rereasurement gains	7,204	1,955
	<b>4,056,748</b>	3,056,123

*The accompanying notes form an integral part of these financial statements.*



Windsor-Detroit Bridge Authority  
 Quarterly Statement of Operations  
 for the nine months ended December 31, 2024  
 (thousands of dollars)

(Unaudited)

	Twelve Months Ended	Three Months ended		Nine Months ended	
	March 31, 2025	December 31, 2024	December 31, 2023	December 31, 2024	December 31, 2023
	Budget	Actual	Actual	Actual	Actual
<b>REVENUE</b>					
Contract revenue	-	7	205	640	221
Interest	-	2,688	1,827	7,248	5,264
Foreign exchange gain	-	-	1	76	188
<b>Total Revenue</b>	-	<b>2,695</b>	2,033	<b>7,964</b>	5,673
<b>EXPENSES (Note 9)</b>					
Gordie Howe International Bridge Project	279,251	30,737	163,112	133,094	268,095
Internal services	29,765	3,199	3,792	9,697	10,109
<b>Total Expenses</b>	309,016	<b>33,936</b>	166,904	<b>142,791</b>	278,204
<b>Deficit before Government funding</b>	(309,016)	<b>(31,241)</b>	(164,871)	<b>(134,827)</b>	(272,531)
Government transfers - appropriations	1,436,834	650,988	615,652	1,155,884	1,068,943
Reimbursement of appropriations	-	-	-	(25,681)	-
	1,436,834	650,988	615,652	1,130,203	1,068,943
<b>Operating surplus</b>	1,127,818	<b>619,747</b>	450,781	<b>995,376</b>	796,412
<b>Accumulated operating surplus, beginning of period</b>	3,054,168	<b>3,429,797</b>	2,552,086	<b>3,054,168</b>	2,206,455
<b>Accumulated operating surplus, end of period</b>	4,181,986	<b>4,049,544</b>	3,002,867	<b>4,049,544</b>	3,002,867

The accompanying notes form an integral part of these financial statements.



**Windsor-Detroit Bridge Authority**  
**Quarterly Statement of Remeasurement Gains and Losses**  
**for the nine months ended December 31, 2024**  
**(thousands of dollars)**

(Unaudited)

	<b>December 31, 2024</b>	December 31, 2023
Accumulated remeasurement gains beginning of period	<b>1,955</b>	2,032
Unrealized gain (losses) attributable to:		
Foreign exchange	<b>5,311</b>	(1,844)
Amounts reclassified to the Statement of Operations:		
Foreign exchange	<b>(62)</b>	(205)
Net remeasurement gains (losses) for the period	<b>5,249</b>	(2,049)
Accumulated remeasurement gains (losses) end of period	<b>7,204</b>	(17)

*The accompanying notes form an integral part of these financial statements.*



**Windsor-Detroit Bridge Authority**  
**Quarterly Statement of Change in Net Financial Assets (Net Debt)**  
**for the nine months ended December 31, 2024**  
**(thousands of dollars)**

(Unaudited)

	March 31, 2025 Budget	December 31, 2024 Actual	December 31, 2023 Actual
Operating surplus	1,127,818	995,376	796,412
Acquisition of tangible capital assets	(559,543)	(317,447)	(993,689)
Amortization of tangible capital assets	8,000	6,271	9,327
	576,275	684,200	(187,950)
Changes in other non-financial assets			
Net change in prepaid expenses	(10,871)	(13,520)	1,283
Net remeasurement gains (losses) for the period	-	5,249	(2,049)
Change in net debt	565,404	675,929	(188,716)
Net debt beginning of period	(1,241,454)	(1,241,454)	(1,010,039)
Net debt end of period	(676,050)	(565,525)	(1,198,755)

*The accompanying notes form an integral part of these financial statements.*



**Windsor-Detroit Bridge Authority**  
**Quarterly Statement of Cash Flow**  
**for the period ended December 31, 2024**  
**(thousands of dollars)**

(Unaudited)

	<b>December 31, 2024</b>	<b>December 31, 2023</b>
<b>OPERATING TRANSACTIONS</b>		
Cash receipts from Government transfers	<b>1,155,884</b>	1,068,943
Interest received	<b>6,980</b>	5,038
HST refunds	<b>2,491</b>	3,447
Other cash receipts	<b>8,258</b>	650
Cash payments to suppliers	<b>(254,003)</b>	(240,551)
Return of Parliamentary appropriations	<b>(25,681)</b>	-
Cash payments to and on behalf of employees	<b>(16,723)</b>	(14,801)
<b>CASH PROVIDED BY OPERATING TRANSACTIONS</b>	<b>877,206</b>	822,726
<b>CAPITAL TRANSACTIONS</b>		
Cash used to acquire tangible capital assets	<b>(828,969)</b>	(782,332)
<b>CASH APPLIED TO CAPITAL TRANSACTIONS</b>	<b>(828,969)</b>	(782,332)
<b>FINANCING TRANSACTIONS</b>		
Payments to private partner	(10,323)	(1,123)
<b>CASH APPLIED TO FINANCING TRANSACTIONS</b>	<b>(10,323)</b>	(1,123)
Effect of exchange rate changes on cash	<b>5,398</b>	(1,885)
Increase in cash and cash equivalents	<b>43,312</b>	37,386
Cash and cash equivalents at beginning of period	<b>138,659</b>	110,697
Cash and cash equivalents at end of period	<b>181,971</b>	148,083
<b>Cash is composed of:</b>		
Cash	<b>85,907</b>	58,013
Restricted cash	<b>96,064</b>	90,070
	<b>181,971</b>	148,083

*The accompanying notes form an integral part of these financial statements.*



# SELECTED NOTES TO THE QUARTERLY UNAUDITED FINANCIAL STATEMENTS

(All dollar amounts in thousands)

## 1. AUTHORITY AND ACTIVITIES

WDBA is governed by the following:

- The *International Bridge and Tunnels Act* - Pursuant to ss.29 (1) of this Act, WDBA was established by Letters Patent as a Crown corporation on October 9, 2012.
- The *Financial Administration Act* (FAA) - WDBA is a Schedule III, Part I parent Crown corporation listed under Part X of the FAA.
- The Canada-Michigan Crossing Agreement - The agreement provides a framework for Canada to establish WDBA as a Crossing Authority to design, build, finance, operate and maintain the new bridge under one or more P3 Agreements.

As a Crown corporation, WDBA is accountable to Parliament through the Minister of Housing, Infrastructure and Communities. Related to its governance, as per the FAA, the duties and responsibilities of WDBA's Board of Directors is to set corporate objectives and direction, ensure good governance, monitor financial performance, approve budgets and financial statements, approve policies and by-laws, as well as ensure that risks are identified and managed.

In addition to its Board of Directors, WDBA's compliance with the Crossing Agreement is monitored by an International Authority. The International Authority consists of six members. Two of the members are appointed by the Government of Canada, one member by WDBA, and three members by the State of Michigan. All costs of the International Authority are funded by WDBA.

The mandate of WDBA is based on its Letters Patent, Supplementary Letters Patent and the Crossing Agreement. Consistent with that mandate WDBA is to design, build, and maintain all required infrastructure and assets, set and collect tolls and operate the facility, all to maximize the safe and efficient throughput of people and goods over the Canada-US border between Windsor, Ontario, and Detroit, Michigan

WDBA depends on funding from the Government of Canada for its operations and to partially fund the construction of the international crossing. After completion of the international crossing, WDBA will continue to depend on funding from the Government of Canada to finance operations until the international crossing operations generate surplus cash flow.

By Order in Council P.C. 2014-1382 dated December 10, 2014, WDBA is also subject to a directive pursuant to Section 89 of the *Financial Administration Act* as follows:

- a) To ensure that the pension plans will provide:
  - i. A 50:50 current service cost-sharing ratio between employee and employer for pension contributions, to be phased in for all members by December 31, 2017, and,



- ii. For any employee hired on or after January 1, 2015, that the normal age of retirement is raised to 65 years and that the age at which retirement benefits are available, other than those received at the normal age of retirement, corresponds with the age at which they are available under the Public Service Pension Plan; and
- b) To outline its implementation strategies with respect to the commitments set out in paragraph (a) in its next corporate plan and subsequent corporate plans until the commitments are fully implemented.

WDBA implemented this directive effective December 31, 2017.

In July 2015, WDBA was issued a directive (P.C. 2015-1114) pursuant to section 89 of the *Financial Administration Act* to align its travel, hospitality, conference and event expenditure policies, guidelines and practices with Treasury Board policies, directives and related instruments on travel, hospitality, conference, and event expenditures in a manner that is consistent with their legal obligations and to report on the implementation of the directive in WDBA's corporate plan. WDBA has implemented this directive effective August 7, 2015.

The financial statements were approved and authorized for issuance by the Board of Directors on February 28, 2025.

These unaudited interim financial statements have been prepared by management in accordance with the Treasury Board of Canada's Standard on Quarterly Financial Reports for Crown Corporations. The basis of accounting used is Canadian Public Sector Accounting Standards. The same accounting policies and methods of computation are followed in the quarterly financial statements as compared with the most recent annual financial statements. These interim financial statements do not include all the disclosures provided in WDBA's annual audited financial statements. The disclosures provided below are incremental to those included in the annual financial statements. The interim financial statements should be read in conjunction with the financial statements and the notes thereto for the year ended March 31, 2024, when they become publicly available.

## 2. SIGNIFICANT ACCOUNTING POLICIES

### a. BASIS OF ACCOUNTING

These financial statements have been prepared in accordance with Canadian Public Sector Accounting Standards (PSAS).

### b. PUBLIC-PRIVATE PARTNERSHIP

The Public-Private Partnership is governed by the Project Agreement between WDBA and Bridging North America (BNA). Specifically, the Project Agreement covers BNA's responsibilities to design, construct, partially finance, operate and maintain the Facility; and to design, construct and partially finance the Interstate 75 Interchange (I-75 Interchange). The substance of the Project Agreement is that the ownership of the land and infrastructure remains with WDBA during the project term, though BNA is granted rights of use and access to the site to carry out project work.





BNA also bears the performance risk related to the scope of work to design, build, partially finance, operate and maintain the international crossing.

WDBA accounts for the Public-Private Partnership to reflect the terms of the Project Agreement in accordance with Canadian PSAS using the financial liability model. In accordance with the terms of the Project Agreement, WDBA is required to make certain payments to BNA during the construction period, including Progress Payments, Handover Payments, Interim Operating and Maintenance Payments, Public Art Payments, Community Benefit Payments, Large Scale Imaging equipment (LSI) payments and the Substantial Completion Payment. Throughout the construction period progress payments are paid to BNA based on completed milestones which are certified by an Independent Certifier.

Eligible costs incurred by BNA related to the Facility are recognized as tangible capital assets as the Facility is constructed. The components of the Facility are the Bridge, the Canadian Port of Entry, and the US Port of Entry. These costs include design and build costs, interest costs incurred prior to assets being ready for productive use, as well as rehabilitation payments which are determined to be a betterment. Eligible costs related to the I-75 Interchange are recognized as expenses as they are incurred given that this component will be turned over to MDOT upon completion. At this point, WDBA will have no further responsibility for or involvement with the I-75 Interchange.

WDBA recognizes the associated liability of the Public-Private Partnership for the first 15% of the design and build costs as Due to Private Partner, representing the Threshold Amount. The Threshold Amount was achieved during March 2019. A 15% holdback was recorded as a liability for each subsequent invoice of the design and build costs. This holdback was released on November 30, as a per the terms of the mid-project settlement (see Note 6c).

The accounting for the Project Agreement infrastructure includes an estimate for the measurement of construction-in-progress based on the Progress Measurement Technique (PMT) established by BNA and agreed with the Independent Certifier, as specified in the Project Agreement. The PMT measures progress based on completed milestones. Progress is calculated against the Schedule of Values in the Project Agreement and is verified by the Independent Certifier as part of the certification process. In management's view the PMT is an appropriate method to measure progress based on reliable information. The PMT does not include a measure for partially completed milestones since there is insufficient information available to make a reasonable estimate of the amount before a milestone is completed and verified by the Independent Certifier.

The due to private partner amount is measured at amortized cost based on the effective interest rate, which is represented by the rate implicit within the contract. The due to private partner amount will be repaid to BNA through a series of monthly capital payments, which commenced in December 2023. The capital payments expire after 30 years and include both principal and interest components.

### **C. REVENUE**

Contract revenue represents revenue from activities related to the project, as well as revenue arising from WDBA overseeing work on the project for entities that are not parties to the Project



Agreement. The work is performed by entities contracted by WDBA, with WDBA performing an oversight function. A performance obligation arises from WDBA's contractual obligation to ensure that the contracted entity performs the work. Revenue is recognized as work is completed in accordance with the provisions of the contract.

Performance deductions consist primarily of deductions taken from payments to the private partner. These deductions are at WDBA's discretion, represent involuntary, non-exchange transactions, and do not give rise to a performance obligation. Revenue from performance deductions is recognized when certain conditions are met under the Project Agreement and are measured at their realizable value.

There is no revenue from non-recurring activities presented in these financial statements.

#### d. INTEREST

Interest on cash deposits is recorded in the period in which it is earned.

#### e. PROCEEDS FROM INSURANCE CLAIMS

Proceeds from insurance claims are recognized in the period in which they are confirmed.

#### f. EXPENSE RECOGNITION

All expenses are recognized in the period in which they are incurred. Estimates for accruals are made at the end of each period.

#### g. GOVERNMENT TRANSFERS – APPROPRIATIONS

Government transfers are recognized as revenue when the transfer is authorized and eligibility criteria are met, except to the extent that stipulations give rise to an obligation that meets the definition of a liability. Transfers received are recognized as unearned revenue when stipulations give rise to a liability.

For government transfers initially recognized as unearned revenue, revenue is recognized in the statement of operations as the stipulations are met. Any portion of government transfers to which WDBA is entitled to but has not received is recognized under Accounts Receivable from the Government of Canada.

#### h. CASH AND RESTRICTED CASH

Cash and restricted cash consist of cash held in WDBA's bank accounts.

#### i. ACCOUNTS RECEIVABLE

Accounts receivable are recorded and carried at cost. Accounts receivable are reviewed at each financial statement date by WDBA for impairment. Accounts receivable consist primarily of HST receivable.

#### j. DEPOSITS

Deposits with other entities are recorded and carried at cost. Deposits represent amounts held by third parties under the terms of their contracts with WDBA.



## k. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

Accounts payable are recorded and carried at cost. Accounts payable consist primarily of amounts related to the ongoing construction activities of the project.

## l. ENVIRONMENTAL OBLIGATIONS

Whenever WDBA accepts responsibility or has direct responsibility for sites where contamination exceeds environmental standards, plans to abandon future economic benefits to remediate the property, and where the amount involved can be reasonably estimated, an obligation for the clean-up of the contaminated sites is recorded as a liability in the Statement of Financial Position. The estimate includes costs directly attributable to remediation activities, post-remediation operations, and maintenance and monitoring activities that are an integral part of the remediation strategy. The estimated future costs are recorded as a liability and are based on management's best estimate of the costs that are most likely to be incurred. If it proves impossible to make a reasonable estimate of the amount or it is not expected that remediation will occur, the situation will be disclosed in a note to the Financial Statements.

## m. TANGIBLE CAPITAL ASSETS

Tangible capital assets are recorded at cost. Replacements, major improvements, and costs which extend the useful service lives of existing assets or increase their capacity, are capitalized. Repairs and maintenance are charged to the Statement of Operations as incurred.

Leased property is recognized when properties are turned over to WDBA by Michigan under a master lease agreement between Michigan and WDBA. Properties are first recognized in Prepaid Expenses, and upon entering the master lease agreement properties are reclassified to tangible capital assets and amortized over the lesser of the term of the lease agreement or their individual useful lives.

Amounts included in construction in progress are not amortized until transferred to the appropriate capital asset classification. The amounts are transferred when the assets are ready for productive use in accordance with WDBA's policies.

Tangible capital assets are amortized over their estimated useful lives using the straight-line method, over the following periods:

Office equipment and furniture	between 3 and 10 years
Roads	between 4 and 6 years
Leased property	between 87 and 94 years
Leasehold improvements	between 3 and 5 years

When conditions indicate that a tangible capital asset no longer contributes to the ability of WDBA to provide services, or that the value of future economic benefits associated with a tangible capital asset is less than its net carrying value, the cost of the tangible capital asset is reduced to reflect the impairment. Net write-downs on tangible capital assets are recorded as expenses in the Statement of Operations. Assessments of whether such conditions exist are made, at a minimum, at each financial statement date.



#### n. PREPAID EXPENSES

Payments made prior to the related services being rendered are recorded as prepaid expenses. Prepaid expenses are recognized in expense as the related services are rendered.

#### o. CONTINGENT LIABILITIES

Contingent liabilities are potential liabilities which may become actual liabilities when one or more future events occur or fail to occur. If a future event is likely to occur, and a reasonable estimate of the loss can be made, an estimated liability is recognized, and an expense recorded. If the likelihood is not determinable or an amount cannot be reasonably estimated, the contingency is disclosed in the notes to the financial statements.

#### p. PENSION AND BENEFIT PLANS

WDBA offers a defined contribution pension plan, a non-registered savings plan, and a group benefit plan to its employees; expenses related to these plans are recognized in the period in which they are incurred.

#### q. FINANCIAL INSTRUMENTS

WDBA identifies, assesses, and manages financial risks to minimize their impact on its results and financial position. Financial risks are managed in accordance with specific criteria. WDBA does not engage in speculative transactions or the use of derivatives.

The measurement of financial instruments depends on their classification as follows:

<b>Categories</b>	<b>Financial instruments</b>	<b>Measurement</b>
Financial assets	Cash	Cost
	Restricted cash	Cost
	Deposits	Cost
Financial liabilities	Accounts payable and accrued liabilities	Cost
	Holdback	Cost
	Due to private partner	Amortized cost

#### r. FOREIGN CURRENCY TRANSLATION

Transactions involving foreign currencies are translated into Canadian dollar equivalents using rates in effect at the time of those transactions. Monetary assets and liabilities denominated in foreign currencies are translated using the rate at the end of each year. Until an item is settled, gains and losses arising because of remeasurement are reported in the Statement of Remeasurement Gains and Losses. When the item is settled, the exchange gains and losses are recorded in the Statement of Operations.

#### s. MEASUREMENT UNCERTAINTY

The preparation of financial statements in accordance with PSAS requires management to make estimates and assumptions that affect the reported amounts and presentation of assets and liabilities at the financial statements date and the reported amounts of revenues and expenses during the reporting period. The measurement of construction-in-progress, the amount of GST/HST recoverable, the estimated useful life of tangible capital assets, accrued liabilities, environmental



liabilities, impairments, and contingencies are the most significant items where estimates are used. Actual results could differ significantly from those estimates.

#### t. BUDGET FIGURES

Budget figures included in the Financial Statements were provided for comparison. These figures are from WDBA's Corporate Plan which was approved by WDBA's Board of Directors and submitted to the Treasury Board Secretariat.

### 3. RESTRICTED CASH

Restricted cash consists of funds deposited into an escrow account. The cash in the escrow account is used to fund the project activities in Michigan, including property acquisition and related costs, planning, and engineering costs.

WDBA is required by the Michigan Activities Funding Acknowledgement to utilize an escrow account to hold and disburse the funds for these activities. The Michigan Activities Funding Acknowledgement outlines the processes, roles and responsibilities surrounding the acquisition of property in Michigan by the Michigan Parties (MDOT and the Michigan Strategic Fund (MSF)) and other project activities in Michigan. The escrow account is funded by WDBA on a quarterly basis.

### 4. ENVIRONMENTAL LIABILITY

WDBA recognizes a provision for environmental cleanup when all the following conditions are satisfied: an environmental standard exists; the level of contamination has been determined to exceed the environmental standard; WDBA is directly responsible or accepts responsibility; it is expected that future economic benefits will be given up; and a reasonable estimate of the amount can be made at that time.

WDBA is responsible for the land required for the project. The Michigan land required for the project is purchased by the State of Michigan; these purchases are funded by WDBA. It has been determined that certain parcels of land contain levels of contamination above acceptable environmental standards. WDBA expects that future economic benefits will be given up remediating the contamination; remediation will be performed as part of the activities to prepare the site for the construction of the project.

The contamination is the result of prior owners' use of the land. Remediation will require the excavation and disposal of contaminated soil. Studies commissioned by WDBA estimate that the cost of remediation activities to be \$8,394 (2024: \$8,394) for the Michigan land.

This amount was recorded as an environmental liability in the Statement of Financial Position. The entire amount, \$8,394 (2024: \$8,394) was capitalized to the cost of the project.

### 5. HOLDBACK

WDBA temporarily retains an amount on the total due to contractors to ensure that the latter fulfill their obligations. The contracts call for WDBA to pay holdbacks upon substantial completion of the individual contracts.



## 6. PUBLIC-PRIVATE PARTNERSHIP

### a. PUBLIC-PRIVATE PARTNERSHIP AGREEMENT

On September 28, 2018, WDBA entered into a Public-Private Partnership Agreement with BNA to design, build, partially finance, operate and maintain the project. The Agreement will terminate in 2055.

### b. DUE TO PRIVATE PARTNER

BNA is responsible for financing the Project to an amount equal to 15% of design and build costs, (the Threshold Amount \$574,802), prior to WDBA contributing its own funds to the Project. The Threshold Amount was achieved during March 2019, with the liability presented as the present value of expected future cash flows, discounted at the implied effective interest rate of 3.24%.

This liability is discharged by WDBA through Capital Payments, which commenced in December 2023, and expire 30 years after that date.

#### **Due to private partner liability (thousands of dollars)**

	<i>31-Dec-2024</i>	<i>31-Mar-2024</i>
Opening Balance	(671,193)	(661,491)
Interest	(15,963)	(21,385)
Payments	26,286	11,683
Closing Balance	(660,870)	(671,193)

Estimated repayments for the next five years and thereafter are as follows:

#### **Due to private partner payment schedule (thousands of dollars)**

Remainder of Current Year	8,762
2026	35,048
2027	35,048
2028	35,048
2029	35,048
2030 and Thereafter	864,527
Total Future payments	1,013,481

### c. PROJECT AGREEMENT AMENDMENT

On January 4, 2024, WDBA announced that the Project Agreement between WDBA and BNA had been amended. The amendment was a result of unprecedented disruptions caused by the three-year COVID-19 global pandemic, which were exacerbated by differing restrictions in Canada and the US with the ramping up of construction activities in early 2020.

The impact of the amendment on the schedule was to move the expected completion from the end of 2024 to the fall of 2025. The impact of this amendment on the project's cost was an increase to \$6.4 billion from \$5.7 billion. The amendment also allows for an additional \$3 million in Community Benefits to be shared equally between Canada and the US.



The entirety of the aggregate holdback per the Project Agreement will be paid to BNA at the original scheduled Substantial Completion date (November 30, 2024) and replaced with alternative security in an amount sufficient for deficiencies, in the amount of \$132.9 million, which represents the remaining construction costs for the design-build work at the time of BNA's written request.

The Project Agreement amendment changed the event that triggered the commencement of the capital payments and as a result capital payments commenced in December 2023, rather than upon handover of the Canadian Port of Entry to WDBA. The amendment also released WDBA from claims up to December 1, 2022, and added liquidated damages that will come into effect in the event certain targets are not met.

## 7. TANGIBLE CAPITAL ASSETS

(millions of dollars)

	Leasehold Improvements	Computer and Office Equipment	Construction in Progress	Land	Roads	Leased Property	Total
<b>Cost</b>							
April 2, 2023	1,193	1,261	2,863,627	64,886	45,770	281,311	3,258,048
Acquisitions	59	25	1,088,758	-	-	3,144	1,091,986
March 31, 2024	1,252	1,286	3,952,385	64,886	45,770	284,455	4,350,034
April 1, 2024	1,252	1,286	3,952,385	64,886	45,770	284,455	4,350,034
Acquisitions	-	-	307,629	-	-	9,818	317,447
<b>December 31, 2024</b>	<b>1,252</b>	<b>1,286</b>	<b>4,260,014</b>	<b>64,886</b>	<b>45,770</b>	<b>294,273</b>	<b>4,667,481</b>
<b>Accumulated Amortization</b>							
April 2, 2023	964	925	-	-	30,875	9,403	42,167
Amortization	137	160	-	-	8,054	3,071	11,422
March 31, 2024	1,101	1,085	-	-	38,929	12,474	53,589
April 1, 2024	1,101	1,085	-	-	38,929	12,474	53,589
Amortization	110	61	-	-	3,728	2,372	6,271
<b>December 31, 2024</b>	<b>1,211</b>	<b>1,146</b>	<b>-</b>	<b>-</b>	<b>42,657</b>	<b>14,846</b>	<b>59,860</b>
<b>Net Book Value</b>							
March 31, 2024	151	201	3,952,385	64,886	6,841	271,981	4,296,445
<b>December 31, 2024</b>	<b>41</b>	<b>140</b>	<b>4,260,014</b>	<b>64,886</b>	<b>3,113</b>	<b>279,427</b>	<b>4,607,621</b>

At quarter end, WDBA recognized construction in progress of \$4,260,014 (2024: \$3,952,385) for the Project based on eligible costs incurred to date, including capitalized interest of \$100,469 (2024: \$87,539). The Project components will be amortized over their estimated useful lives once they are entered into operation and commence rendering service.

Tangible Capital Assets acquired during the period include an amount of \$58,545 (2024: \$306,514) for capital items and holdbacks that remain to be paid for as of the end of the quarter. These items are not included in the Statement of Cash Flow.



## 8. CONTINGENCIES

In the normal course of its activities, WDBA is the claimant or defendant or is involved in certain pending claims or lawsuits. To the extent that a future event is likely to occur or fail to occur, and a reasonable estimate of the loss can be made, an estimated liability is accrued, and an expense is recorded in the financial statements. Where the outcome of a claim is not yet determinable, any settlement will be recorded when it is determined that a claim is likely to be settled and the amount is determinable.

## 9. EXPENSES BY TYPE

(thousands of dollars)

EXPENSES BY TYPE	Three Months ended		Nine Months ended	
	December 31, 2024	December 31, 2023	December 31, 2024	December 31, 2023
I-75 Costs	23,001	149,594	95,730	232,755
Payroll and Benefits	5,388	6,041	16,761	15,493
Other Project Costs	-	-	9,193	-
Amortization	2,077	3,112	6,271	9,327
Community Benefits	3,736	1,399	3,736	1,399
Professional Services	1,078	973	3,113	6,646
Local Road Improvements	(3,166)	3,570	1,961	4,450
Michigan Land	308	474	1,610	1,162
Office and Maintenance	341	328	996	863
Insurance	278	296	889	1,857
Rent	266	272	791	795
Legal Services	205	580	635	2,350
Travel Expenses	135	136	394	364
Other	86	94	326	204
Property Taxes	66	-	237	177
Repairs and Maintenance	35	35	104	104
Transfers to International Authority	-	-	44	258
Foreign Exchange Loss	102	-	-	-
	33,936	166,904	142,791	278,204

## 10. REIMBURSEMENT OF APPROPRIATIONS

In the current year, the Government of Canada requested that WDBA reimburse \$25,681 of appropriations it had already received, but not drawn, as actual expenditures were lower than estimated. This reimbursement occurred during the first quarter of this year.

## 11. COMPARATIVE FIGURES

Certain comparative figures have been reclassified to conform to the presentation adopted in the current year.

